Washington State Transportation Commission
WSF General Market Assessment – VOWS Survey
June 2014
Report
Preface

- Starting in 2010, the Washington State Transportation Commission (WSTC) changed the process for how research is conducted regarding Washington State Ferries (WSF). Before 2010, stand-alone research projects were executed, but some of the issues facing ferry operations are of a longitudinal nature (changes over time). The decision was therefore made to create the Ferry Riders’ Opinion Group (FROG) and the Voice of Washington State (VOWS). FROG is an online community where ferry riders have an ongoing opportunity to weigh in on ferry issues through surveys and quick polls (single questions). VOWS is an online community where any Washington resident has a similar opportunity to weigh in on statewide and regional transportation issues.

- The FROG research initiative in 2014 consists of the following main phases:
  - Winter Customer Survey Study (target audience: commuter riders) via FROG
  - Winter Policy Study (target audience: commuter riders) via FROG
  - Freight Survey (target audience: WSF freight customers) via executive telephone survey
  - General Market Assessment Survey (target audience: Puget Sound (PS) basin and non-PS residents (non-PS) via VOWS
  - Summer On-board Recreational Survey (target audience: Out of state riders)
  - Summer Performance, Recreational, and Policy Study (target audience: commuter and social/recreational riders)

- The focus of this report is the General Market Assessment Survey.
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Methodology

The following report presents the findings from the general market assessment research. The main objectives of this research are to understand:

- How are the ferries utilized by three distinct groups: Residents living in: 1) Eastside of Puget Sound, 2) Westside of Puget Sound and 3) Residents living in Non Puget Sound areas?
- How has WSF utilization changed since the past 2008 and 2010 studies?
- How important do residents think WSF is as a contributor to the overall economy and recreation/tourism in the Puget Sound region?
- What are residents feelings towards who should pay for WSF operational and capital costs?

The study was conducted via the Voice of Washington State (VOWS) online panel representing residents from across all of Washington. A total of 5,637 online interviews were conducted in June 2014. A sample of 5,637 yields a maximum sampling variability of +/- 1.3% at the 95% confidence level.

The data was weighted to be proportionate to the state population. See appendix B for details.

Throughout the report these terms are used to define the following segments.

- Statewide refers to the total sample
- Puget Sound (PS) refers to the sample of counties boarding the Puget Sound
- East side communities (PS-East) are: King, Snohomish, Skagit, Pierce, etc. on the east side of Puget Sound
- West side communities (PS-West) are: Kitsap, Clallam, Island, Jefferson, etc. on the west side of Puget Sound
- Non-Puget Sound communities (non-PS) are all counties not boarding the Puget Sound
Executive Summary

Ferry Ridership:

- Approximately 9 in 10 state residents (90%) in 2014 have ridden a Washington State Ferry (WSF) at some point in their lives. Puget Sound (PS) basin residents “ever” ridership of WSF in 2014 is 95% compared to non-Puget Sound (Non-PS) basin of 81%.

- When looking at infrequent travelers (riders that travel less than once every 3 months) the WSF travel frequency in the Puget Sound basin has not changed considerably since 2008.

- Non-Puget Sound basin residents use Anacortes (18%) more often than their Puget Sound counterparts (11% Eastside, 1% Westside).

- Non-Puget Sound basin residents, like their Puget Sound basin Eastside counterparts, use the ferries more for tourism/recreation (52%, 44%) and to see friends (18%, 21%) than their PS Westside counterparts (11%, 13% respectively).

- Those living on the Westside of Puget Sound use the ferries for work (21%) and personal business/activities (23%) more so than Puget Sound Eastside (1%,15%) or Non-Puget Sound (0%, 8%) residents.
Executive Summary

Ferry Ridership Changes:

- PS Westside residents who travel monthly make considerably more trips (17.9 one way trips per month) than their PS Eastside counterparts (6.3 one way trips).
- The change in travel behavior for infrequent riders (ride less than once every three months) has remained constant between 2010 and 2014 for the Puget Sound basin.
- Among the 14% (n=677) statewide who have decreased their ridership of WSF, the two most frequently mentioned reasons for riding less frequently are: “change in life style” 29% and “ferry fares are too high” 20%.

Ferry Importance To Puget Sound:

- The perceived importance of WSF to the general Puget Sound economy, growth and tourism is over 80% statewide. The perceived economic importance of WSF is only 7 percentage points higher in PS-East (90%) than Non-PS (83%) regions.
- The perceived importance of WSF to the Puget Sound Economy for all PS residents has declined from 2008 (96% important) to 2014 (90%).
Executive Summary

Attitudes Towards Funding:

- More PS riders in 2014 (70%) than in 2010 (57%) feel that daily operations should be paid for by a mix of rider’s fares and general gas taxes.

- Non-PS residents in 2014 are more likely (44%) to say “riders only” should pay the daily operation costs than their Puget Sound counterparts (25%).

- Statewide, sixty-three percent (63%) say daily operations should be paid for by a mix (riders and everyone) and that the rider portion of costs should be 53.5%.

- Almost half (45%) of residents statewide in 2014 think that it is appropriate that ferry fares cover 2/3 of operating expenses. Four out of ten residents statewide (42%) in 2014 think fares should cover a higher percent then just two thirds of operating costs.

- More Puget Sound residents in 2014 (37%) feel riders should pay more than 2/3 than did in 2010 (29%).

- Statewide residents are divided in roughly thirds when it comes to who should pay for capital investments (Everyone – 35%, PS Residents – 31%, Ferry Riders – 26%).
Detailed Study Findings
Ferry Ridership – 2008/2014

- Approximately 9 in 10 state residents (90%) in 2014 have ridden a WSF at some point in their lives.
  - Puget Sound (PS) basin residents “ever” ridership in 2014 is 95% compared to non-Puget Sound (Non-PS) basin of 81%
  - Timing of the last trip has been consistent since 2008 in the Puget Sound basin where two out of three have used WSF in the last 12 months.

Ferry Ridership (2008-2014)

Q1 Have you ever ridden a Washington State Ferry?
Q3 When was the last time you rode a Washington State Ferry? Was it...

Last trip on WSF (2008-2014)

<table>
<thead>
<tr>
<th></th>
<th>2008 PS (n=1023)</th>
<th>2010 PS (n=1121)</th>
<th>2014 PS (n=3281)</th>
<th>2014 Non-PS (n=1756)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Within the past 30 days</td>
<td>20% 21% 26%</td>
<td>4% 14% 12%</td>
<td>5% 8% 10%</td>
<td>8% 9% 12%</td>
</tr>
<tr>
<td>Within the past 3 months</td>
<td>14% 13% 8%</td>
<td>12% 5% 5%</td>
<td>10% 9% 9%</td>
<td>8% 8% 8%</td>
</tr>
<tr>
<td>Within the past 6 months</td>
<td>15% 15% 16%</td>
<td>20% 20% 16%</td>
<td>20% 20% 16%</td>
<td>28% 24% 33%</td>
</tr>
<tr>
<td>6 months to 1 year ago</td>
<td>14% 20% 16%</td>
<td>20% 16% 16%</td>
<td>30% 20% 33%</td>
<td>33% 33% 33%</td>
</tr>
<tr>
<td>Between 1 to 5 years ago</td>
<td>14% 14% 33%</td>
<td>24% 23% 33%</td>
<td>24% 23% 33%</td>
<td>24% 23% 33%</td>
</tr>
<tr>
<td>More than 5 years ago</td>
<td>14% 14% 33%</td>
<td>14% 14% 33%</td>
<td>14% 14% 33%</td>
<td>14% 14% 33%</td>
</tr>
</tbody>
</table>
Residents living in Westside communities in the Puget Sound basin have a higher travel frequency on WSF than residents living in Eastside Puget Sound basin communities or in Non-Puget Sound areas.

**Travel Frequency (2014)**

- **At least once a week**: PS-East (1%), PS-West (0%), 2014 Non-PS (1%)
- **At least once a month**: PS-East (5%), PS-West (19%), 2014 Non-PS (13%)
- **At least once every 3 months**: PS-East (13%), PS-West (24%), 2014 Non-PS (3%)
- **At least once every 6 months**: PS-East (15%), PS-West (9%), 2014 Non-PS (5%)
- **At least once a year**: PS-East (25%), PS-West (8%), 2014 Non-PS (18%)
- **Less than once a year**: PS-East (37%), PS-West (8%), 2014 Non-PS (8%)
- **Just one time**: PS-East (53%), PS-West (4%), 2014 Non-PS (19%)

Q8  Approximately how often do you ride Washington State Ferries?
When looking at infrequent travelers (riders that travel less than once every 3 months) the WSF travel frequency in the Puget Sound basin has not changed considerably since 2008.

**Travel Frequency by Infrequent Riders (2008-2014)**

<table>
<thead>
<tr>
<th>Frequency</th>
<th>2008 PS (n=731)</th>
<th>2010 PS (n=684)</th>
<th>2014 PS (n=2060)</th>
<th>2014 Non-PS (n=1600)</th>
</tr>
</thead>
<tbody>
<tr>
<td>At least once every 3  months</td>
<td>4%</td>
<td>6%</td>
<td>14%</td>
<td>6%</td>
</tr>
<tr>
<td>At least once every 6 months</td>
<td>13%</td>
<td>17%</td>
<td>24%</td>
<td>24%</td>
</tr>
<tr>
<td>At least once a year</td>
<td>26%</td>
<td>26%</td>
<td>30%</td>
<td>47%</td>
</tr>
<tr>
<td>Less than once a year</td>
<td>18%</td>
<td>18%</td>
<td>18%</td>
<td>48%</td>
</tr>
<tr>
<td>Just the one time</td>
<td>52%</td>
<td>56%</td>
<td>56%</td>
<td>56%</td>
</tr>
</tbody>
</table>

Q8 Approximately how often do you ride Washington State Ferries?
Residents in Westside Puget Sound basin communities tend to use Seattle – Bainbridge (31%) and Port Townsend (11%) more than their Eastside PS counterparts (21%, 2% respectively).

Non-Puget Sound basin residents use Anacortes (18%) more often than their Puget Sound counterparts (11% Eastside, 1% Westside).

Q4 What was the last Washington State Ferry route that you took?
Eastside residents use Seattle/Bainbridge more often in 2014 (21%) than in 2010 (11%) with comparable usage between years on all other routes.

Westside residents are using Point Townsend/Coupeville (11%) and Mukilteo/Clinton (13%) more so in 2014 than 2010 (4%, 6% respectively).

**Last Route Travelled – P.S. Comparison**

**Q4** What was the last Washington State Ferry route that you took?
Year over year last route travelled has remained consistent in the Puget Sound basin except for the Seattle/Bainbridge route which has increased.

Non-Puget Sound residents use Anacortes (18%) more often than their Puget Sound counterparts (10%).

Q4 What was the last Washington State Ferry route that you took?
As seen below, a majority of Puget Sound residents have travelled on Edmonds/Kingston (66%), Seattle/Bainbridge (65%), Seattle/Bremerton (65%) and Anacortes (53%) at some point in their lives.

Puget Sound Basin Residents (2014)

<table>
<thead>
<tr>
<th>Route</th>
<th>Total</th>
<th>Last</th>
<th>Total</th>
<th>Last</th>
<th>Total</th>
<th>Last</th>
</tr>
</thead>
<tbody>
<tr>
<td>SEA/BAIN</td>
<td>65%</td>
<td>22%</td>
<td>63%</td>
<td>21%</td>
<td>79%</td>
<td>31%</td>
</tr>
<tr>
<td>SEA/BREM</td>
<td>65%</td>
<td>17%</td>
<td>64%</td>
<td>16%</td>
<td>74%</td>
<td>21%</td>
</tr>
<tr>
<td>PTD/TAH</td>
<td>19%</td>
<td>4%</td>
<td>19%</td>
<td>5%</td>
<td>12%</td>
<td>0%</td>
</tr>
<tr>
<td>EDM/KIN</td>
<td>66%</td>
<td>17%</td>
<td>62%</td>
<td>18%</td>
<td>89%</td>
<td>16%</td>
</tr>
<tr>
<td>FAU/VAS</td>
<td>35%</td>
<td>4%</td>
<td>35%</td>
<td>4%</td>
<td>30%</td>
<td>1%</td>
</tr>
<tr>
<td>FAU/SOU</td>
<td>23%</td>
<td>4%</td>
<td>21%</td>
<td>4%</td>
<td>36%</td>
<td>7%</td>
</tr>
<tr>
<td>SOU/VAS</td>
<td>16%</td>
<td>1%</td>
<td>14%</td>
<td>1%</td>
<td>24%</td>
<td>0%</td>
</tr>
<tr>
<td>PTT/CPV</td>
<td>32%</td>
<td>3%</td>
<td>27%</td>
<td>2%</td>
<td>67%</td>
<td>11%</td>
</tr>
<tr>
<td>MUK/CLI</td>
<td>49%</td>
<td>12%</td>
<td>49%</td>
<td>12%</td>
<td>48%</td>
<td>13%</td>
</tr>
<tr>
<td>ANA/SJI</td>
<td>53%</td>
<td>7%</td>
<td>53%</td>
<td>7%</td>
<td>45%</td>
<td>1%</td>
</tr>
<tr>
<td>Inter SJI</td>
<td>37%</td>
<td>1%</td>
<td>37%</td>
<td>2%</td>
<td>34%</td>
<td>0%</td>
</tr>
<tr>
<td>Sidney</td>
<td>23%</td>
<td>2%</td>
<td>22%</td>
<td>2%</td>
<td>25%</td>
<td>0%</td>
</tr>
</tbody>
</table>

Q5 What other Washington State Ferries routes, if any, have you taken?
Q4 What was the last Washington State Ferry route that you took?
Non-Puget Sound basin residents, like their Puget Sound basin Eastside counterparts, use the ferries more for tourism/recreation (52%, 44%) and to see friends (18%, 21%) than their Westside counterparts (11%, 13% respectively).

Those living on the Westside use the ferries for work (21%) and personal business/activities (23%) more so than Puget Sound Eastside (1%, 15%) or Non-Puget Sound (0%, 8%) residents.

Most Frequently Mentioned Trip Purpose (2014)

<table>
<thead>
<tr>
<th>Purpose</th>
<th>2014 PS-East (n=2859)</th>
<th>2014 PS-West (n=376)</th>
<th>2014 Non-PS (n=1749)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tourism/recreation</td>
<td>44%</td>
<td>52%</td>
<td>11%</td>
</tr>
<tr>
<td>To see friends</td>
<td>21%</td>
<td>18%</td>
<td>13%</td>
</tr>
<tr>
<td>Personal business/activities</td>
<td>15%</td>
<td>23%</td>
<td>8%</td>
</tr>
<tr>
<td>Special events</td>
<td>8%</td>
<td>8%</td>
<td>12%</td>
</tr>
<tr>
<td>Work related activities</td>
<td>6%</td>
<td>6%</td>
<td>7%</td>
</tr>
<tr>
<td>Medical</td>
<td>1%</td>
<td>1%</td>
<td>8%</td>
</tr>
</tbody>
</table>

Commuting is not included in the graph.

<table>
<thead>
<tr>
<th>Commuting for ...</th>
<th>2014 PS</th>
<th>PS East</th>
<th>PS West</th>
</tr>
</thead>
<tbody>
<tr>
<td>Work</td>
<td>4%</td>
<td>1%</td>
<td>21%</td>
</tr>
<tr>
<td>School</td>
<td>&lt;1%</td>
<td>&lt;1%</td>
<td>&lt;1%</td>
</tr>
</tbody>
</table>
The results are consistent between 2010 and 2014 for trip purposes within the Eastside Puget Sound basin.

### Most Frequently Mentioned Trip Purpose East/West (2010-2014)

<table>
<thead>
<tr>
<th>Purpose</th>
<th>2010 PS-East (n=840)</th>
<th>2014 PS-East (n=2859)</th>
<th>2010 PS-West (n=128)</th>
<th>2014 PS-West (n=376)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tourism/recreation</td>
<td>23%</td>
<td>21%</td>
<td>15%</td>
<td>11%</td>
</tr>
<tr>
<td>To see friends</td>
<td>22%</td>
<td>20%</td>
<td>13%</td>
<td>13%</td>
</tr>
<tr>
<td>Personal business/activities</td>
<td>18%</td>
<td>15%</td>
<td>15%</td>
<td>11%</td>
</tr>
<tr>
<td>Special events</td>
<td>7%</td>
<td>9%</td>
<td>7%</td>
<td>6%</td>
</tr>
<tr>
<td>Work related activities</td>
<td>7%</td>
<td>7%</td>
<td>7%</td>
<td>8%</td>
</tr>
<tr>
<td>Commuting</td>
<td>2%</td>
<td>1%</td>
<td>11%</td>
<td>21%</td>
</tr>
</tbody>
</table>

Q6 You said your last ferry ride was on the [INSERT RESPONSE FROM Q3] ferry. What was your primary purpose for that particular trip?
Travelling on WSF for Tourism/Recreation for Puget Sound residents has declined from 48% in 2010 to 39% in 2014.

Q6 You said your last ferry ride was on the [INSERT RESPONSE FROM Q3] ferry. What was your primary purpose for that particular trip?

Most Frequent Mentioned Trip Purpose (2008-2014)

- Tourism / recreation
- Personal business / activities
- To see friends
- Special events
- Work related activities

<table>
<thead>
<tr>
<th>Purpose</th>
<th>2008 PS (n=746)</th>
<th>2010 PS (n=648)</th>
<th>2014 PS (n=3281)</th>
<th>2014 Non-PS (n=1749)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tourism / recreation</td>
<td>48%</td>
<td>48%</td>
<td>52%</td>
<td></td>
</tr>
<tr>
<td>Personal business / activities</td>
<td>19%</td>
<td>23%</td>
<td>20%</td>
<td>18%</td>
</tr>
<tr>
<td>To see friends</td>
<td>16%</td>
<td>13%</td>
<td>16%</td>
<td>8%</td>
</tr>
<tr>
<td>Special events</td>
<td>5%</td>
<td>7%</td>
<td>9%</td>
<td>10%</td>
</tr>
<tr>
<td>Work related activities</td>
<td>4%</td>
<td>5%</td>
<td>8%</td>
<td>6%</td>
</tr>
</tbody>
</table>
Travel Behavior – 2014 Monthly Riders

- Those statewide residents that use the ferries at least once a month make on average 12.3 one way trips a month.

- Westside residents who travel monthly make considerably more trips (17.9 one way trips per month) than their Eastside PS counterparts (6.3 one way trips).

Q9 In the last 30 days, approximately how many one-way trips did you take on Washington State Ferries? If you took a round-trip, count that as two-one way trips.
Within the Puget Sound basin, monthly riders in 2014 (12.3 average one way trips) make more one way trips than was reported in 2010 (5.7 average one way trips).

**Number of 1-way Trips Taken in Past 30 Days (2010-2014)**

- **20 or more trips**: 24% (2010) vs. 7% (2014)
- **10-19 trips**: 14% (2010) vs. 6% (2014)
- **5-9 trips**: 19% (2010) vs. 27% (2014)
- **1-4 trips**: 60% (2010) vs. 43% (2014)

Q9  *In the last 30 days, approximately how many one-way trips did you take on Washington State Ferries? If you took a round-trip, count that as two-one way trips.*
The change in travel behavior for infrequent riders (ride less than once a month) has remained constant between 2010 and 2014 for the Puget Sound basin.

About a third of Puget Sound basin who are infrequent riders residents in 2010 and 2014 say their WSF travel behavior has decreased over last year.

Changes in Travel Behavior Compared to Last Year

Infrequent Travelers

(2008-2014)

Q10 Over the past year, would you say the frequency with which you ride Washington State Ferries has... [READ LIST]
Among the 14% (n=677) statewide who have decreased their ridership of WSF, the two most frequently mentioned reasons for riding less frequently are: “change in life style” 29% and “ferry fares are too high” 20%.

**Main Reasons for Riding Less:**

- **Life Style Changes**
  - 2014 PS East (n=428) 35%
  - 2014 PS West (n=64) 20%
  - 2014 Non-PS (n=181) 17%
- **Fares too high**
  - 2014 PS East (n=428) 20%
  - 2014 PS West (n=64) 13%
  - 2014 Non-PS (n=181) 9%
- **No Reason**
  - 2014 PS East (n=428) 4%
  - 2014 PS West (n=64) 13%
  - 2014 Non-PS (n=181) 12%
- **Out of Area**
  - 2014 PS East (n=428) 7%
  - 2014 PS West (n=64) 8%
  - 2014 Non-PS (n=181) 17%
- **Retired / Health Issues**
  - 2014 PS East (n=428) 12%
  - 2014 PS West (n=64) 12%
  - 2014 Non-PS (n=181) 17%

Among the 14% (n=689) statewide who have stopped riding completely, the main reasons for doing so are:
- 35% No Reason / No need
- 34% Out of area
- 18% Life style changes
- 11% Fares too high

Among the 6% (n=301) statewide who have increased their ridership of WSF, the main reasons for doing so are:
- 42% Life style changes
- 26% Work / School changes
- 13% Shopping / Events
- 12% Recreational outings

**Q11** What is the primary reason you are riding Washington State Ferries less often?

**Q12** What is the primary reason you have stopped riding Washington State Ferries completely?

**Q13** What would you say are the primary reasons that you are riding WSF more often?
The perceived importance of WSF to the general Puget Sound economy, growth and tourism is over 80% statewide.

The perceived economic importance of WSF is only 7 percentage points higher in PS-East (90%) than Non-PS (83%).

Q15 Based on what you know, have read, or experienced, in your opinion, how important are Washington State Ferries to the general economy and growth of the Puget Sound region? Would you say...

Q16 Based on what you know, have read, or experienced, in your opinion, how important are Washington State Ferries to encouraging tourism in the Puget Sound region? Would you say...
WSF Importance – 2008/14

- The perceived importance of WSF to the Puget Sound Economy for all PS residents has declined from 2008 (96% important) to 2014 (90%).
- Eight out of ten Non-PS residents say WSF is important to the economy of PS (83%) and to encourage tourism (86%).

Importance of WSF to Economy and Growth of the PS Region (2008-2014)

Q15 Based on what you know, have read, or experienced, in your opinion, how important are Washington State Ferries to the general economy and growth of the Puget Sound region? Would you say...

Q16 Based on what you know, have read, or experienced, in your opinion, how important are Washington State Ferries to encouraging tourism in the Puget Sound region? Would you say...
Operations Funding – 2010/14

- More PS riders in 2014 (70%) than in 2010 (57%) feel that daily operations should be paid for by a mix of rider’s fares and general gas taxes.
- 2014 non-PS residents are more likely (44%) to say “riders only” should pay the daily operation costs than their Puget Sound counterparts (25%).
- Statewide, sixty-three percent (63%) say daily operations should be paid for by a mix (riders and everyone) and that the rider portion of costs should be 53.5%.

How WSF Daily Operations Should Be Funded (2010 - 2014)

<table>
<thead>
<tr>
<th>Mix</th>
<th>2010 PS (n=1200)</th>
<th>2014 PS (n=2397)</th>
<th>2014 Non-PS (n=1157)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mix of ferry riders and statewide taxes</td>
<td>54%</td>
<td>44%</td>
<td>53%</td>
</tr>
<tr>
<td>Riders Only</td>
<td>57%</td>
<td>25%</td>
<td>25%</td>
</tr>
<tr>
<td>Everyone</td>
<td>33%</td>
<td>5%</td>
<td>5%</td>
</tr>
<tr>
<td>Don’t Know</td>
<td>5%</td>
<td>0%</td>
<td>0%</td>
</tr>
</tbody>
</table>

In 2014 those that said mix suggested a ferry riders should pay on average 53.5% of WSF’s daily operating costs (53.5% PS, 53.7% Non-PS)

- Puget Sound Eastside residents report that riders should pay an average of 54.2%
- In comparison PS Westside residents said 49.3%, while Island dependent residents said 44.0%.

Q17 Which of the following three ways to pay for the daily operations of the ferry system do you support the most? Do you believe that the cost of daily operations should be covered by:

Q18 What percent of the daily operation costs do you feel riders should pay?
On average, 2014 Puget Sound residents think that fares cover 42% of WSF’s annual operating expenses (Eastside 42% vs. 48% Westside vs. 39% Non-PS regions).

The average perception of how much fares cover has changed little between 2010 and 2014 within the Puget Sound basin.

**How Much Do Fares Cover of Annual Operating Costs (2010-2014)**

Q19 What percentage of WSF’s annual operational costs do you think fares currently cover?
Almost half (45%) of residents statewide in 2014 think that it is appropriate that ferry fares cover 2/3 of daily operating expenses.

Four out of ten residents statewide (42%) in 2014 think fares should cover a higher percent than just two-thirds of daily operating costs.

**How Much Should Fares Cover of Annual Operating Costs (2014 Statewide)**

- Ferry fares should cover a **lower** percentage of operating costs and more gas tax dollars should be used to support ferry operational costs.  
  - 13%

- Ferry fares should cover a **higher** percentage of operating costs.  
  - 42%

Two-thirds is a **appropriate amount** of the operating costs to be covered by ferry fares.  
- 45%  

(n=5598)

Q20: On average, fares cover about two-thirds of the ferries’ yearly operating costs. The other third is subsidized by gas taxes raised from citizens across Washington State. Knowing that, do you feel ferry fares should cover a higher, lower, or the current percentage of yearly ferry operational costs?
Fare Coverage – 2010/14

- Over half (51%) of Non-Puget Sound residents feel riders should pay more than 2/3 of the daily operating costs.
- More Puget Sound residents in 2014 (37%) feel riders should pay more than 2/3 of the daily operating costs than did in 2010 (29%).

How Much Should Fares Cover of Annual Operating Costs (2010-2014)

<table>
<thead>
<tr>
<th></th>
<th>2010 PS (n=1200)</th>
<th>2014 PS (n=3442)</th>
<th>2014 Non-PS (n=2156)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2/3 is appropriate</td>
<td>51%</td>
<td>47%</td>
<td>43%</td>
</tr>
<tr>
<td>More than 2/3</td>
<td>29%</td>
<td>37%</td>
<td>51%</td>
</tr>
<tr>
<td>Less than 2/3 and subsidize with gas taxes</td>
<td>20%</td>
<td>17%</td>
<td>6%</td>
</tr>
</tbody>
</table>

Q20 On average, fares cover about two-thirds of the ferries’ yearly operating costs. The other third is subsidized by gas taxes raised from citizens across Washington State. Knowing that, do you feel ferry fares should cover a higher, lower, or the current percentage of yearly ferry operational costs?
Statewide residents are divided in roughly thirds when it comes to who should pay for capital investments (Everyone – 35%, PS Residents – 31%, Ferry Riders – 26%).

Westside residents are significantly more likely to say “everybody” should pay for capital improvements (55%) compared to Eastside (37%) and non-Puget Sound Basin (28%) residents.

Who should pay for capital investments? (2014)

Q21 Daily ferry operations are one cost, and they are covered about two-thirds by ferry fares and one-third by state gas tax subsidies. But there is also a cost to build new or replacement ferries and terminals as the fleet ages or to add new boats as the population of Washington grows. The state needs to budget for this capital cost through some form of taxes. In your opinion, should the state raise the money for new or replacement ferries and terminals from:
In 2014, Non-Puget Sound residents are more likely to say “Puget Sound Residents” should pay for capital investments (38%) than their PS counterparts in either 2014 (27%) or 2010 (33%).

Who should pay for capital investments? 2010-2014

- **Everyone**
  - 2010 PS (n=1200): 35%
  - 2014 PS (n=3442): 28%
  - 2014 Non-PS (n=2156): 40%

- **Puget Sound Residents**
  - 2010 PS (n=1200): 33%
  - 2014 PS (n=3442): 27%
  - 2014 Non-PS (n=2156): 28%

- **Ferry Users**
  - 2010 PS (n=1200): 28%
  - 2014 PS (n=3442): 26%
  - 2014 Non-PS (n=2156): 25%

- **Other**
  - 2010 PS (n=1200): 4%
  - 2014 PS (n=3442): 7%
  - 2014 Non-PS (n=2156): 8%

Q21: Daily ferry operations are one cost, and they are covered about two-thirds by ferry fares and one-third by state gas tax subsidies. But there is also a cost to build new or replacement ferries and terminals as the fleet ages or to add new boats as the population of Washington grows. The state needs to budget for this capital cost through some form of taxes. In your opinion, should the state raise the money for new or replacement ferries and terminals from:
Demographics

- The panel in 2014 was not controlled for gender while the 2008/2010 telephone surveys had strict 50/50 quotas set.
- All other demographics were similar between years.

<table>
<thead>
<tr>
<th></th>
<th>2008 PS (n=1240)</th>
<th>2010 PS (n=1200)</th>
<th>2014 PS (n=3408)</th>
<th>2014 Non-PS (n=2120)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Gender</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Male</td>
<td>49%</td>
<td>49%</td>
<td>61%</td>
<td>62%</td>
</tr>
<tr>
<td>Female</td>
<td>51%</td>
<td>51%</td>
<td>39%</td>
<td>38%</td>
</tr>
<tr>
<td>Household Size</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Single person</td>
<td>15%</td>
<td>13%</td>
<td>17%</td>
<td>13%</td>
</tr>
<tr>
<td>Multiple people</td>
<td>85%</td>
<td>83%</td>
<td>83%</td>
<td>87%</td>
</tr>
<tr>
<td>Average household size</td>
<td>3.0</td>
<td>3.2</td>
<td>2.7</td>
<td>2.8</td>
</tr>
<tr>
<td>Household with children</td>
<td>40%</td>
<td>55%</td>
<td>35%</td>
<td>38%</td>
</tr>
<tr>
<td>Single child</td>
<td>17%</td>
<td>23%</td>
<td>16%</td>
<td>13%</td>
</tr>
<tr>
<td>Multiple children</td>
<td>43%</td>
<td>22%</td>
<td>19%</td>
<td>25%</td>
</tr>
<tr>
<td>Age</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>18-34</td>
<td>28%</td>
<td>29%</td>
<td>31%</td>
<td>25%</td>
</tr>
<tr>
<td>35-54</td>
<td>41%</td>
<td>40%</td>
<td>43%</td>
<td>44%</td>
</tr>
<tr>
<td>55 or older</td>
<td>30%</td>
<td>28%</td>
<td>26%</td>
<td>33%</td>
</tr>
</tbody>
</table>
Demographics

- The panel in 2014 has a greater percentage of college educated, full time employed and higher income members than found in through the telephone surveys in 2008/2010.

<table>
<thead>
<tr>
<th></th>
<th>2008 PS (n=1240)</th>
<th>2010 PS (n=1200)</th>
<th>2014 PS (n=3408)</th>
<th>2014 Non-PS (n=2120)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Education</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>HS graduate or less</td>
<td>19%</td>
<td>20%</td>
<td>5%</td>
<td>8%</td>
</tr>
<tr>
<td>Some college/technical school</td>
<td>36%</td>
<td>26%</td>
<td>33%</td>
<td>36%</td>
</tr>
<tr>
<td>College degree or higher</td>
<td>45%</td>
<td>49%</td>
<td>63%</td>
<td>55%</td>
</tr>
<tr>
<td><strong>Employment</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Full-time</td>
<td>49%</td>
<td>41%</td>
<td>68%</td>
<td>57%</td>
</tr>
<tr>
<td>Part-time</td>
<td>13%</td>
<td>8%</td>
<td>7%</td>
<td>11%</td>
</tr>
<tr>
<td><strong>Income</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Less than $35,000</td>
<td>13%</td>
<td>13%</td>
<td>15%</td>
<td>20%</td>
</tr>
<tr>
<td>$35,000 - $74,999</td>
<td>42%</td>
<td>30%</td>
<td>30%</td>
<td>42%</td>
</tr>
<tr>
<td>$75,000 or more</td>
<td>45%</td>
<td>31%</td>
<td>55%</td>
<td>38%</td>
</tr>
</tbody>
</table>
Appendix
Questionnaire

WSF RUC STUDY

INTRO
Survey on Washington State Ferries and Roads
A unique part of Washington State’s transportation system is the Washington State Ferries (WSF). This short survey is designed to gather information about your opinion and possible usage of the ferry system as well as the state’s road system.

The survey should take about 10 minutes to complete. Please press NEXT when you have completed answering the following questions.

Q1 To start with, have you ever ridden a Washington State Ferry? [Been operated directly by WSF not ones operated by either a private company or WSDOT directly]
1. Yes
2. No / Don’t recall ever riding

Q2 Approximately, in what year did you take your FIRST ever ride on a Washington State Ferry? [YOUR BEST GUESS]

<table>
<thead>
<tr>
<th>Year</th>
<th>First Year</th>
<th>Second Year</th>
<th>Third Year</th>
<th>Fourth Year</th>
</tr>
</thead>
</table>

Q3 What was the LAST (most recent) time you rode a Washington State Ferry? Was it:
1. Within the past 5 days
2. Within the past 3 months
3. Within the past 6 months
4. Six months to one year ago
5. Between 1 and 5 years ago, or
6. More than 5 years ago?
7. (Don’t Recall when)

Q4 What was the last Washington State Ferry route that you took? [SELECT ONE]
1. Seattle / Bainbridge
2. Mukilteo / Clinton
3. Anacortes / San Juan
4. Point Defiance / Vashon
5. Edmonds / Kingston
6. Anacortes / San Juan
7. Mukilteo / Port Townsend
8. McMenamin / Vashon
9. Terminal / Port Townsend
10. Mukilteo / Clinton
11. Anacortes / San Juan
12. Anacortes / San Juan
13. Mukilteo
14. Clinton

Q5 (MULTIPLE) Besides [custom], what other Washington State Ferries routes, if any, have you ever taken? [SELECT ALL THAT APPLY]
1. Seattle / Bainbridge
2. Mukilteo / Clinton
3. Anacortes / San Juan
4. Point Defiance / Vashon
5. Edmonds / Kingston
6. Anacortes / San Juan
7. Mukilteo
8. Clinton
9. Portland / Vashon
10. Anacortes / San Juan
11. Terminal / Port Townsend
12. Mukilteo / Clinton
13. Anacortes / San Juan
14. Didn’t take any other routes
15. Don’t recall name of other routes that I took

Q6 You said your last ferry ride was on the $(custom) ferry. What was your primary purpose for that particular trip? [SELECT ONE]
1. Commute to / from work
2. Commute to / from school
3. Work related activity / business
4. Personal business / activity
5. Medical appointment
6. Everyday shopping
7. Major shopping (e.g., Costco, Walmart)
8. Tourism / recreation
9. Travel to / from special event
10. Travel to / from to see family / friends
11. Other

Q7 (MULTIPLE) For what other purposes, if any, do you take or have you taken any Washington State Ferries in the past? [SELECT ALL THAT APPLY]
If NO OTHER REASONS, CHECK “NO OTHER REASONS” BELOW AND HIDE NEXT
1. Commute to / from work
2. Commute to / from school
3. Work related activity / business
4. Personal business / activity
5. Medical appointment
6. Everyday shopping
7. Major shopping (e.g., Costco, Walmart)
8. Tourism / recreation
9. Travel to / from special event
10. Travel to / from to see family / friends
11. NO OTHER REASONS
12. Other

Q8 Approximately how often do you ride Washington State Ferries? [SELECT ONE]
1. At least once a week
2. At least once a month
3. At least once every 3 months
4. At least once every 6 months
5. At least once every year
6. Less often than once a year (but more than a single time)
7. Just the one time

Q9 In the last month, approximately how many one-way trips did you take on Washington State Ferries? [IF YOU TOOK A ROUND-TRIP, COUNT THAT AS A 2 ONE WAY TRIPS FOR THIS QUESTION]

# of One-Way Trips Last Month

Q10 Over the past year, how has, if at all, the frequency with which you ride Washington State Ferries changed? [SELECT ONE RESPONSE]
1. (No change) Just started riding the ferries this year (last 11 months)
2. Increased significantly over last 12 months
3. Increased somewhat over the last 12 months
4. Stayed the same / No change
5. Decreased somewhat over the last 12 months
6. Decreased significantly over the last 12 months
7. Have stopped riding the ferries completely
Questionnaire

Q11 (OPEN) What would you say are the primary reasons that you are riding Washington State Ferries less often? [PRESS NEXT WHEN DONE]

Q12 (OPEN) What are the primary reasons you have stopped riding Washington State Ferries completely? [PRESS NEXT WHEN DONE]

Q13 (OPEN) What would you say are the primary reasons that you are riding Washington State Ferries more often? [PRESS NEXT WHEN DONE]

Q14 (OPEN) What would you say are the primary reasons behind you just starting to ride the Washington State Ferries? [PRESS NEXT WHEN DONE]

Q15 Based on what you know, have read, or experienced, how important are Washington State Ferries to the general economy and growth of the Puget Sound region? Would you say...
1. Very important
2. Somewhat important
3. Somewhat unimportant
4. Not important at all

Q16 Based on what you know, have read, or experienced, in your opinion, how important are Washington State Ferries to encouraging tourism in the Puget Sound region? Would you say...
1. Very important
2. Somewhat important
3. Somewhat unimportant
4. Not important at all

Q17 Do you believe that the cost of daily operations (labor, fuel, etc.) should be covered by...
1. Ferry riders only, or
2. Everyone in the state of Washington through statewide taxes, or
3. A mix of both ferry rider fares and statewide taxes?

Q18 What percent of the daily operation costs do you feel riders should pay?

Q19 What percentage of Washington State Ferries annual operational costs do you think fares currently cover?

Q20 On average, fares cover about two-thirds of the ferries’ yearly operating costs. The other third is subsidized by gas taxes raised from citizens across Washington State. Knowing that, do you feel ferry fares should cover a higher, lower, or the current percentage of yearly ferry operational costs?
1. Two-thirds is an appropriate amount of the operating costs to be covered by ferry fares
2. Ferry fares should cover a higher percentage of operating costs
3. Ferry fares should cover a lower percentage of operating costs and more gas tax dollars should be dedicated to support those costs - either by diverting funding from currently planned statewide transportation activities, and or raising the statewide gas tax to support ferry operational costs.

Q21 Daily ferry operations are one cost, and they are covered about two-thirds by ferry fares and one-third by state gas tax subsidies. But there is also a cost to build new ferries and terminals as the fleet ages. In order to pay for these needed capital investments, should the state raise the money from...
1. Everyone in the state, or
2. Those that live in the Puget Sound Region, or
3. Only those that use the ferries?
4. Other

Q22 Do you have any additional thoughts on our ferry or transportation system in general you would like to share?
1. No additional feedback
2. Yes, I have additional feedback

Q23 Now we would like to ask you some demographic questions so we can group your answers. [PRESS NEXT TO DO DEMOGRAPHIC QUESTIONS AND FINISH THE SURVEY]
Weighting Scheme

- A total of 5,638 completed surveys from all parts of the state were weighted by age within a county and the counties were weighted to their state proportion as follows:
  - The actual numbers of men and women over 18 were added together for each age groupings by county and for the state as a whole.
  - (County population over 18 / Statewide population over 18) was used to determine each “Counties weight.”
  - (County age group / County population over 18) was used to determine each “County Age Groups weight.”
  - (County weight * County Age Group weight) was used to determine the “County to State Age Groups weight.”
  - An adjustment to the “County to State Age Groups weight” was made to compensate for age groupings that we did no have any actual surveys in.
  - The “Adjusted County to State Age Group weight” was applied to each respondent in that county age group.