Joint Transportation Commission

Matt Marheine, Deputy Director
Oregon Office of Emergency Management
September 17, 2019
Emergency Management
This is what we do
The Adjutant General serves as the Governor’s Homeland Security Advisor

The OEM Director is the liaison from the ECC to the Governor’s Disaster Cabinet

The Dual Status Commander(s) commands/coordinates federal military response within the state
Laws and Admin Rules

• Oregon Revised Statutes (ORS)
  – 401
    • State and all counties must
      – Official
      – Emergency Management Plan
      – Operations Center
    • Cities and Tribes May
  – 402 State Mutual Aid
  – 403 Communications
  – 404 Search and Rescue

• Oregon Administrative Rules (OAR)
  – 104
    • Program rules and implementation guidance
Hazards
What’s the Worst That Could Happen?

Naturally Occurring Hazards

- Flood
- Wildfire
- Earthquake
- Tsunami
- Severe Weather
- Drought
- Tornado
- Winter Storm
- Pandemic
- Solar Storm
- Volcanoes
What’s the Worst That Could Happen?

Human-Caused Hazards

- Cyber Incident
- Hazardous Materials Release
- Urban Conflagration
- Active Shooter/Mass Casualty
- Dam Failure
- Nuclear Power Plant Incident
- Civil Disturbance
- Act of Terrorism
- Transportation Incident
System and Access
Disaster Declarations

1. Disaster occurs
2. Local EOC Activates
3. Mayor/County Executive Declares Emergency
4. Requests Aid from OEM/Governor Declaration
5. Activate State Emergency Coordination Center (ECC)
6. Governor Declares “State of Emergency”
7. State Resources Deployed
8. Initial Damage Assessment (IDA)/Preliminary Damage Assessment (PDA)
9. Request Federal Assistance
Ladder of Assistance

- **Federal**: Provides assistance when State resources are exhausted.
- **State**: Provides assistance when county resources are exhausted.
- **County**: Provides assistance when local resources are exhausted.
- **Local**: Provides direct “First Responder” response and incident management. Incident response is always a local responsibility.
Emergency Coordination Center (ECC)

Local Incident
• All disasters begin and end locally
• Notifications and activations
• Response and scene stabilization
• Assessment
• Resource allocation & deployment
• Employ mutual aid
• Request Assistance

State Agency Coordination
• State agency coordination and response
• 18 Emergency Support Functions (ESF)
• OERS Council (33 Agencies)
  – All State agencies as needed
• Resource requests and coordination
• Situational awareness and reporting
Your Not in it Alone
Partners in Preparedness

Oregon Emergency Support Functions (ESFs)

- ESF 1 Transportation
- ESF 2 Communications
- ESF 3 Public Works
- ESF 4 Firefighting
- ESF 5 Information and Planning
- ESF 6 Mass Care
- ESF 7 Resource Support
- ESF 8 Health and Medical
- ESF 9 Search and Rescue
- ESF 10 Hazardous Materials
- ESF 11 Food and Water
- ESF 12 Energy
- ESF 13 Military Support
- ESF 14 Public Information
- ESF 15 Volunteers and Donations
- ESF 16 Law Enforcement
- ESF 17 Agriculture and Animal Protection
- ESF 18 Business and Industry
ESF 1 – Transportation

Purpose: Emergency Support Function (ESF) 1 describes how the State of Oregon will coordinate emergency transportation needs during a time of emergency including assessing damage to and restoring and maintaining transportation networks, specifically roads and bridges.

Scope:
Activities included within the scope of ESF 1 are:

- Identify obstructions and damage to transportation infrastructure, as well as general impact assessments.
- Coordinate the repair and restoration of the state’s transportation network.
- Process and coordinate requests for transportation support from local and tribal partners.
- Monitor, control, and coordinate vehicular traffic flow.
- Coordinate reporting on damage to and status of transportation infrastructure for all modes of transportation.
- Provide logistical transportation of evacuees, personnel, equipment, and materials and supplies.
- Provide maps for all modes of transportation.
- Prioritize and initiate emergency work tasking to clear debris and obstructions from, and make emergency repairs to, the transportation infrastructure.

Tasked Agencies:

- Primary:
  - Oregon Department of Transportation (ODOT)

- Supporting Agencies:
  - Oregon Department of Administrative Services (DAS)
  - Oregon Department of Aviation (AERO)
  - Oregon Department of Corrections (DOC)
  - Oregon Department of Energy (ODOE)
  - Oregon Department of Forestry (ODF)
  - Oregon Military Department (OMD)
  - Oregon Department of State Lands (DSL)
  - Oregon State Police (OSP)

- Adjunct Agencies:
  - Oregon State Police (OSP)

Coordination with Other ESFs

ESF 3 – Public Works:
Support in assessment and restoration of the transportation network including debris clearance.

ESF 16 – Law Enforcement:
Assist in traffic control and escort of emergency supplies.
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Oregon ESF Agency Table
Effective Date: 10 November 2016

Key:
- ▲ — Primary
- ▼ — Support
- ☀ — Adjunct

| Administrative Services (DAS)  | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Agriculture (ODA)               | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Aviation (AERO)                 | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Business Development Dept (OBDD) | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Consumer and Business Services (DCBS) | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Corrections (DOC)               | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Education (ODE)                | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Emergency Management (OEM)      | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Employment Department (OED)     | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Energy (ODOE)                   | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Environmental Quality (DEQ)     | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Fish and Wildlife (ODFW)        | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Forestry (ODF)                  | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Geology and Mineral Industry (DOGAMI) | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Health Authority (OHA)          | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Housing and Community Services (OHCS) | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Human Services (DHS)            | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Judicial Department (DJJ)       | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Justice (DOJ)                   | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Land Conservation & Development (DLCD) | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Military Department (OMD)       | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Public Safety Standards & Training (DPSS) | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Public Utility Commission (OPUC) | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Secretary of State (SecState)    | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| State Lands (DSL)                | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| State Police (OSP)               | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| State Fire Marshal               | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Transportation (ODOT)            | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Travel Oregon                    | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Veteran's Affairs (ODVA)          | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Water Resources Department (WRD) | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| American Red Cross               | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Amateur Radio Services           | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Civil Air Patrol                 | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| Oregon Food Bank                 | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| ORV OAD                         | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |
| ORWARN                          | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ | ▲ |

* Numerous agencies contribute to ESF 5-Information & Planning, but OEM sets the structure of the ESF.  
** Similar to ESF 5, numerous agencies contribute to ESF 14 on an adjunct basis, but are not listed here.
Keys to Success
Being Prepared

Organizationally Prepared

• Organization Continuity of Operations Planning
  – Succession Planning
  – Critical tasks
  – Data and resource resiliency

• Response Plans
  – Operations
  – Procedures
  – Checklists

Employee Personally Prepared

• At Least 2 Weeks Ready
  – Food
  – Water
  – Medications
  – RE-unification Plans
  – Rout from work or home to Kids and Loved ones
  – Out of area contact
Questions?